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Message Text

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20
ACTION IO-14

INFO OCT-01 AF-10 ARA-16 EA-11 EUR-25 NEA-14 RSC-01 ISO-00

CIAE-00 DODE-00 PM-07 H-03 INR-11 L-03 NSAE-00 NSC-07

PA-04 PRS-01 SP-03 SS-20 USIA-15 OMB-01 SAM-01 AEC-11

SCI-06 ACDA-19 MC-02 DRC-01 /207 W
---------- 126480
R 122315Z SEP 74
FM USMISSION USUN NEWYORK
TO SECSTATE WASHDC 5381
INFO AMEMBASSY MOSCOW
USMISSION GENEVA
USMISSION NATO
AMEMBASSY LONDON
AMEMBASSY PARIS
USMISSION IAEA VIENNA UNN
AMEMBASSY VIENNA
AMEMBASSY SEOUL
AMEMBASSY CAIRO
AMEMBASSY TEL AVIV
AMEMBASSY BEIRUT
AMEMBASSY AMMAN
AMEMBASSY BONN
AMEMBASSY ROME

C O N F I D E N T I A L USUN 3138

E.O. 11652: GDS
TAGS: UR, US, PFOR, UN
SUBJ: BILATERAL TALKS WITH USSR ON 29TH UNGA ISSUES

SUMMARY: IN BILATERAL TALKS WITH SOVIETS ON 29TH UNGA ISSUES, SOVIET SPOKESMEN WERE PERFUNCTORY FOR MOST PART. SOVIETS GAVE NO HOPE THEY WOULD RESPOND SOON TO RECENT APPROACHES FOR NEGOTIATIONS ON PEACEKEEPING GUIDELINES. SOVIET PRESENTATION ON KOREA ISSUE STRUCK US AS LUKE-WARM AND ALMOST EMBARRASSED.
END SUMMARY.
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1. AMBASSADOR SCALI AND MALIK AND MEMBERS OF THEIR STAFFS MET FOR TWO HOURS AT SOVIET MISSION SEPTEMBER 11 TO DISCUSS SOME SELECTED 29TH UNGA ISSUES AFTER LUNCH HOSTED BY MALIK. SOVIET APPROACH WAS SOMEWHAT PERFUNCTORY AND LACKING IN FIRE ON MOST ISSUES AND LESS PROPAGANDISTIC THAN USUAL. IN PREFATORY REMARKS BOTH PERM REPS PAID TRIBUTE TO DETENTE, SCALI EMPHASIZING THAT DETENTE AT THE UN HAD TO MEAN EXPLAINING OUR ACTIONS TO EACH OTHER AND MINIMIZING DISRUPTIVE POLEMICS.

2. ENVIRONMENTAL MODIFICATION (ENMOD) AND REDUCTION OF MILITARY BUDGETS (ROB). SOVIETS LED OFF WITH DISCUSSION THEIR SHOWCASE ITEMS OF 1974 AND 1973 RESPECTIVELY. THEY OFFERED NO REAL ELUCIDATIN OF THE ENMOD PROPOSAL, SAID IT WAS COMPLETELY CONSISTENT WITH SUMMIT AGREEMENT ON THIS SUBJECT, US/USSR BILATERALS ON THIS WOULD SURELY BE HELF AS PLANNED, BUT THE SUBJECT WAS TOO IMPORTANT TO POSTPONE TAKING BEFORE THE UN UNTIL WE HAD A CHANCE TO CONFER. ON ROB, SOVIETS RITUALLY BERATED US FOR OUR UNWILLINGNESS TO PARTICIPATE IN THE DISTRIBUTION COMMITTEE, BUT RATHER QUICKLY DROPPED THE SUBJECT.

3. WORLD DISARMAMENT CONFERENCE (WDC). SOVIETS, AGAIN WITHOUT DWELLING ON THE ISSUE, URGED US TO SUPPORT THE WDC IDEA AND PLAY A MORE ACTIVE PART IN THE AD HOC COMMITTEE'S WORK, NOTING THAT FRENCH AND UK PARTICIPATION WAS A SIGN OF PROGRESS.

4. NO OTHER DISARMAMENT ISSUES WERE TOUCHED ON EXCEPT FOR THE MIDDLE EAST NUCLEAR WEAPONS FREE ZONE IN CONNECTION WITH GENERAL ME DISCUSSION. SOVIETS SAID THEY FAVORED NUCLEAR-FREE ZONES IN PRINCIPLE BUT STATES INVOLVED SHOULD BE CLEARLY DEFINED AND THERE SHOULD BE NO LOOPHOLE AS IN LATIN AMERICAN ZONE WHEREBY PROHIBITIONS COULD BE EFFECTIVELY VIOLATED.

5. STRENGTHENING INTERNATIONAL SECURITY (SIS). SOVIETS TROTTED THIS TIRED OLD NAG OUT AGAIN, INSISTING THAT ANNUAL DEBATE ON THIS SUBJECT HAS CONTRIBUTED IMMEASURABLY TO WORLD PEACE. IN ANSWER TO OUR PLEA FOR LESS EMPHASIS ON THE GENERAL AND THE HORTATORY AND MORE ON THE SPECIFIC, THEY SAID SUCH SPECIFICS AS THEIR NON USE OF FORCE PROPOSAL, CONFIDENTIAL

REGIONAL SECURITY ARRANGEMENTS, OR THEIR ROB PROPOSAL COULD BE DISCUSSED UNDER THE SIS RUBRIC.

6. CHARTER REVISION. SOVIETS SAID THEY WERE AGAINST ANY ATTEMPTS TO REVISE THE CHARTER AND WOULD LIKE THE CONTINUED COOPERATION OF THE US IN THE SIXTH (LEGAL) COMMITTEE IN STALLING REVISION. WE SAID WE WERE ALSO AGAINST REVISION IN GENERAL AND AGREED FORMATION OF COMMITTEE TO STUDY

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CHARTER REVIEW SHOULD BE DISCOURAGED; HOWEVER, SOME LIMITED
SPECIFIC CHANGES COULD BE CONTMPLATED. SOVIETS SAID
EVEN A SMALL CHANGE WOULD OPEN PANDORA'S BOX.

7. MIDDLE EAST. SOVIETS ASSERTED THEIR STANDARD POSITION
THAT ME SETTLEMENT MUST INCLUDE WITHDRAWAL OF ALL OCCUPYING
FORCES, GRANTING TO PALESTINIANS OF THEIR LEGITIMATE RIGHTS,
AND SECURITY ARRANGEMENTS UNDER WHICH TERRITORIAL SOVEREIGNTY
OF ALL STATES IS GUARANTEED. THEY COMMENDED DISENGAGEMENT
AGREEMENTS BUT CALLED THEM ONLY A FIRST STEP; SOLUTION OF KEY
PROBLEMS SHOULD BE REACHED AT GENEVA WITH BOTH US AND SOVIET
PARTICIPATION. THEY DO NOT OBJECT TO INCLUSION ON AGENDA OF
THE MIDDLE EAST ITEM AND THEY WILL ALSO SUPPORT THE NEW
PALESTINIAN ITEM. SOVIETS ASKED US WHICH OF THE TWO WE
THOUGHT ARABS WOULD CONCENTRATE ON. WE SAID FOR PRESENT
AT LEAST ARAB INTEREST WAS CLEARLY FOCUSED ON PALESTINE
QUESTION.

8. KOREA. SOVIETS WHO HAD REQUESTED INCLUSION THIS ITEM
ON DISCUSSION AGENDA, DECIDED TO OMIT IT BUT RESPONDED IN
SOMEWHAT FEEBLE MANNER WHEN WE BROUGHT IT UP, STATING THAT
FURTHER STAY OF FOREIGN TROOPS IN ROK IS AN OBSTACLE
TO REUNIFICATION. IT WAS APPARENT THAT THEY ARE UNCOMFORTABLE
AT BEING CONSTRAINED TO GO ALONG WITH NORTH KOREAN APPROACH.

9. PEACEKEEPING. SOVIETS FELL BACK ON LINE THAT WE HAD
HARDENED OUR POSITION AND WERE NO LONGER WILLING TO ACCEPT AN
ARTICLE 29 COMMITTEE, WHICH IN THEIR VIEW WOULD BE A MECHANISM
TO SERVE THE MAIN OBJECTIVE OF ASSURING CONTINUOUS,
EFFECTIVE CONTROL BY THE PERMANENT SECURITY COUNCIL MEMBERS
OF PEACEKEEPING OPERATIONS. WE SAID WE ARE WILLING TO CONSIDER
AN ARTICLE 29 COMMITTEE WHICH WOULD HAVE CONSULTATIVE FUNCTION,
AND WE CALLED ON THE SOVIETS TO BEGIN SERIOUS BILATERAL
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NEGOTIATIONS WITH US TO FIND AREAS OF MUTUAL AGREEMENT IN
VIEW OF THE CLEAR NEED FOR GUIDELINES. SOVIETS SAID THEIR
OBJE TIVE OF SC CONTROL IS STILL THWARTED BY OVER-
WHELMING WESTERN INFLUENCE IN SECRETARIAT. THEY LEFT NO
HOPE WE WOULD GET AN EARLY ANSWER TO OUR RECENT APPROACHES
SUGGESTING NEGOTIATIONS.

10. WORLD FOOD CONFERENCE. SOVIETS SAID THEY HAD TAKEN
ACTIVE PART IN PREPCOM MEETINGS AND WOULD CONTINUE TO DO SO. THEY
REPEATED THEIR STANDARD POSITIONS ON THE REMEDIES NEEDED
FOR WORLD FOOD SHORTAGE. THEY PARRIED OUR THRUST ON THE PRG
ATTENDANCE PROBLEM, SAYING THEY HAD NOT BEEN ASKED YET TO
RAISE THE QUESTION AT THE GA.

11. UN BUDGET AND SLARIES. WE MENTIONED OUR DEEP CONCERN

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ABOUT EXPECTED UN BUDGET INCREASE AND POSSIBLE SALARY INCREASE, SOVIETS SAID THEY AGREED AND IN FACT IN FIFTH COMMITTEE HAE BEEN IN FRONT LINE IN OPPOSING BUDGETARY EXPANSION WHILE US HAD OFTEN BEEN SILENT.

12. SCALI AT MEETING'S END SUGGESTED THAT NEAR MID-POINT OF GA SESSION TWO DELEGATIONS MEET AGAIN TO REVIEW PROBLEMS THAT HAD ARISEN BY THAT TIME. MALIK AGREED.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: INTERNATIONAL ORGANIZATIONS, DIPLOMATIC DISCUSSIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 12 SEP 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974USUNN03138
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740255-0992
From: USUN NEW YORK
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19740950/aaaabqaj.tel
Line Count: 178
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 20 MAR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <20 MAR 2002 by elyme>; APPROVED <20 MAY 2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: BILATERAL TALKS WITH USSR ON 29TH UNGA ISSUES SUMMARY: IN BILATERAL TALKS WITH SOVIETS ON 29TH UNGA ISSUES
TAGS: PFOR, PORG, UR, US, UN
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

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